Dear Board of Directors:

Following Hurricane Katrina, many individuals have been displaced and may no longer be able to access their primary financial institution.

NCUA encourages credit unions to consider reasonable and prudent steps to assist individuals, who have been displaced by Hurricane Katrina and/or are located in areas damaged by Hurricane Katrina.

To assist with opening of new accounts and processing of non-member transactions, NCUA, federal banking regulators, and the Financial Crimes Enforcement Network have joined together to provide the enclosed guidance concerning compliance with the Bank Secrecy Act (BSA).

If you have other questions about BSA, please contact your regional office, examiner, or state supervisory authority.

Sincerely,

/s/

JoAnn Johnson
Chairman

Enclosure
FREQUENTLY ASKED QUESTIONS REGARDING THE BANK Secrecy ACT 
AND HURRICANE KATRINA VICTIMS

Q: I am opening new accounts for people displaced by Hurricane Katrina. 
What information or identification does the Bank Secrecy Act or related 
regulations require me to obtain to open an account?

A: Bank Secrecy Act regulations require credit unions to obtain certain information about a person 
before opening a new account and to verify the identity of individuals within a reasonable time 
thereafter.

Under the interagency Customer Identification Program rules, before opening an account, a credit 
union must obtain, at a minimum, an individual's

1. name,
2. address,
3. date of birth, and
4. taxpayer identification number, which for most individuals is a social security number. 
   [Individuals who are not U.S. persons may provide a taxpayer identification number or a 
   number from any other government-issued document evidencing nationality or residence and 
   bearing a photograph or similar safeguard.]

After the account is opened, the credit union is permitted a reasonable period of time to verify the 
member's identity. The credit union should determine what period of time is reasonable under the 
circumstances and given the methods available to verify the identity of individuals affected by the 
hurricane, through documentary or non-documentary methods. (See response to question below for 
information on provisions for verifying a new account holder's identity without documents.)

Q: I am opening accounts for Hurricane Katrina victims who do not have 
drivers' licenses or any other form of identification. How can I verify the 
identity of these individuals and remain in compliance with the Bank Secrecy 
Act?

A: Under the interagency rules regarding customer identification, a credit union is not required to 
obtain a driver's license from a person at the time of account opening. The credit union must obtain 
the information listed in the response to the question above (name, address, date of birth, taxpayer 
ID) before opening an account. This can be done without documentation. Verification of the identity 
of the customer is not required at account opening. This may be undertaken within a “reasonable 
time” thereafter. The credit union should determine what period of time is reasonable for verifying the 
identity of individuals affected by the hurricane, given the unique circumstances. In satisfying the 
verification requirement, it is important to stress that the Bank Secrecy Act rules allow credit unions 
flexibility to design a program that uses documents (driver's license, passport, etc), non-documentary 
methods (e.g., comparison of information provided by the person to information obtained through 
electronic searches of consumer reporting agencies, public databases, or other sources), or a 
combination to verify a customer's identity.

Credit unions are encouraged to use other verification methods for individuals affected by the storm 
who do not have traditional forms of identification, such as driver's licenses. Credit unions 
establishing accounts for individuals depositing Treasury checks for Social Security, the Office of 
Personnel Management, and Railroad Retirement benefit payments can use the processes put in
place by these agencies to verify the identity of their benefit recipients by telephone. A link to recently released guidance from the U.S. Treasury on government benefit checks and the use of third party drafts is available at: http://www.fms.treas.gov/flexibility_thirdparty.html

For some credit unions, using non-documentary methods for verifying customer identity may require an amendment to a credit union’s Customer Identification Program. Credit unions should following existing protocols for amending their CIP. If necessary, credit unions should obtain required board approval for program changes as soon as practicable.

Q: I would like to open accounts for individuals who do not have a permanent address because their houses were destroyed by the hurricane. How do I comply with the requirement in the Bank Secrecy Act rules that I get the individual’s address before I open an account?

A: The credit union should obtain the individual’s last permanent address and get the address of the location where the individual is currently residing; even if it is temporary. In the absence of an actual address or street number for the temporary housing, a description of the physical location of the individual’s temporary housing will suffice.

Q: I am receiving wire transfers for non-members who are victims of Hurricane Katrina. What information do I have to obtain and verify before I release the proceeds of the wire transfer directly to a non-member beneficiary?

A: For funds transfers of less than $3,000, a credit union is not required by law to obtain information from the beneficiary or to verify the beneficiary’s identity. However, prudent practice would normally lead a credit union to do both. For wire transfers or payment orders of $3,000 or more, which the credit union accepts for a person who is not a member of the credit union, the credit union should obtain and retain the following:

1. Name of beneficiary
2. Address (see Q&A above for information about addresses)
3. Type of identification document reviewed and number of the identification document, and
4. Taxpayer identification number (e.g. social security number) or notation of the lack thereof.

The receiving credit union is responsible for obtaining this information and maintaining a record of the information along with a copy of the payment order. Typically, the credit union will verify the identity of the person by asking for a driver’s license or some other form of identification (see prior questions).